

UNITED STATES DISTRICT COURT  
SOUTHERN DISTRICT OF CALIFORNIA

UNITED STATES OF AMERICA,  
Plaintiff,  
v.  
JOSE ADRIAN MEZA-ALAMO,  
Defendant.

Case No.: 13-cr-0212-GPC

**ORDER DENYING MOTION FOR  
REDUCTION OF SENTENCE  
PURSUANT TO 18 U.S.C. § 3582(c)(2)**

[ECF No. 42]

**I. INTRODUCTION**

On November 22, 2013, Jose Adrian Meza-Alamo (“Defendant”) was sentenced to a custodial term of 43 months for a conviction of importation of heroin. (ECF No. 39.) Defendant originally received a fast-track downward departure under USSG § 5K3.1. In 2014, the United States Sentencing Commission promulgated Amendment 782 (“Drugs Minus 2”), which, effective November 1, 2014, lowered the base offense levels for most drug quantities in USSG § 2D1.1(c), and made this change retroactive via Amendment 788. *See also* USSG § 1B1.10(c).

On September 4, 2015, Defendant filed a Motion for Reduction of Sentence under 18 U.S.C. § 3582(c). (ECF No. 42.) The Government did not file a response.

Finding that Defendant’s current sentence is below the low-end of the amended guideline range, the Court **DENIES** Defendant’s Motion for Reduction of Sentence.

## II. DISCUSSION

### A. Modification of Sentence Under 18 U.S.C. § 3582(c)

Generally, a federal court “may not modify a term of imprisonment once it has been imposed.” 18 U.S.C. § 3582(c). An exception to that rule lies “in the case of a defendant who has been sentenced to a term of imprisonment based on a sentencing range that has subsequently been lowered by the Sentencing Commission.” *Id.* When the Commission makes a Guidelines amendment retroactive, 18 U.S.C. § 3582(c)(2) authorizes a district court to reduce an otherwise final sentence that is based on the amended provision. Any reduction must be consistent with applicable policy statements issued by the Sentencing Commission. *Id.*

Amendment 782 to the United States Sentencing Guidelines, effective November 1, 2014, lowered the penalties for most drug offenses by reducing the offense level in the § 2D1.1 Drug Quantity Table by two levels. In Amendment 788, the Sentencing Commission decreed that Amendment 782 may be applied retroactively to lower the sentences of previously sentenced inmates.

In *Dillon v. United States*, 560 U.S. 817, 826-27 (2010), the Supreme Court set forth a two-step inquiry for assessing a motion for reduction of sentence under § 3582(c). *Id.*

At step one, § 3582(c)(2) requires the court to follow the Commission's instructions in § 1B1.10 to determine the prisoner's eligibility for a sentence modification and the extent of the reduction authorized. Specifically, § 1B1.10(b)(1) requires the court to begin by “determin[ing] the amended guideline range that would have been applicable to the defendant” had the relevant amendment been in effect at the time of the initial sentencing. “In making such determination, the court shall substitute only the amendments listed in subsection (c) for the corresponding guideline provisions that were applied when the defendant was sentenced and shall leave all other guideline application decisions unaffected.”

\* \* \* \* \*

At step two of the inquiry, § 3582(c)(2) instructs a court to consider any applicable § 3553(a) factors and determine whether, in its discretion, the reduction authorized by reference to the policies relevant at step one is warranted in whole or in part under the particular circumstances of the case.

**B. Determination of Amended Guideline Range**

Under § 1B1.10, a defendant is eligible for a sentencing modification when an amendment listed in § 1B1.10(d) lowers “the guideline range that corresponds to the offense level and criminal history category determined pursuant to §1B1.1(a), which is determined before consideration of any departure provision in the Guidelines Manual or any variance.” USSG § 1B1.10 n.1(A). Section 1B1.10(b)(2) confines the extent of the reduction authorized. Once the Court determines the amended guideline range, it “shall not reduce the defendant's term of imprisonment . . . to a term that is less than the minimum of the amended guideline range.” *Id.* § 1B1.10(b)(2)(A). The only exception to this prohibition applies if the defendant previously received a downward departure “pursuant to a government motion to reflect the defendant's substantial assistance to authorities.” In that case, the Court may apply “a reduction comparably less than the amended guideline range.” *Id.* § 1B1.10(b)(2)(B).

As Amendment 782 is listed in § 1B1.10(d), the Court must determine the “amended guideline range” that would have been applicable to the defendant had Amendment 782 been in effect at the time of the sentence. USSG § 1B1.10(b)(1). Defendant argues that his sentence should be reduced pursuant to 18 U.S.C. § 3582(c)(2).

The Court finds that Defendant’s position is irreconcilable with the applicable Sentencing Commission comments. Note 1(A) to § 1B1.10 specifically states that the amended guideline range “is determined before consideration of any departure provision in the Guidelines Manual or any variance.” § 1B1.10 n.1(A) (emphasis added). A commentary provision—such as Application Note 1, “which functions to interpret a guideline or explain how it is to be applied”—is binding as long as the Commentary does not conflict with the Constitution, a federal statute, or the guideline at issue. *Stinson v. United States*, 508 U.S. 36, 42-43 (1993) (internal quotation marks and alterations omitted). Thus, the Court may not factor in a “fast-track” or any other departure into the amended guideline range unless an exception exists.

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1 The exception to this rule is found in § 1B1.10(b)(2)(B). Under § 1B1.10(b)(2)(B),  
 2 reductions “comparably less than the amended guideline range” are permitted only in cases  
 3 where the original term of imprisonment was below the applicable guideline range  
 4 “pursuant to a government motion to reflect the defendant's substantial assistance to  
 5 authorities.” *Id.* § 1B1.10(b)(2)(B). Every circuit court that has addressed the issue agrees  
 6 that § 1B1.10(b)(2)(B) bars a district court from lowering a defendant's below-guideline  
 7 sentence unless the departure at his original sentencing was based on his substantial  
 8 assistance to the government. *See United States v. Berberena*, 694 F.3d 514, 518-19 (3d  
 9 Cir. 2012); *United States v. Anderson*, 686 F.3d 585, 588 (8th Cir. 2012); *United States v.*  
 10 *Glover*, 686 F.3d 1203, 1207 (11th Cir. 2012); *accord United States v. Colon*, 707 F.3d  
 11 1255, 1258 (11th Cir. 2013); *United States v. Lizalde*, 502 Fed. Appx. 655, 657 (9th Cir.  
 12 2012) (unpublished); *United States v. Beserra*, 466 Fed. Appx. 548, 550 (7th Cir. 2012)  
 13 (unpublished).

14 A § 5K3.1 “fast-track” motion is not a motion for substantial assistance. Unlike a  
 15 substantial assistance motion, it is limited to four levels and must be made pursuant to an  
 16 early disposition program authorized by the Attorney General and the United States  
 17 Attorney for the district in which the court resides. Unlike § 5K1.1, it does not require  
 18 “substantial assistance in the investigation or prosecution of another person.” In addition,  
 19 Note 3 to § 1B1.10 omits a § 5K3.1 motion as one for substantial assistance. Note 3  
 20 specifically provides that “[t]he provisions authorizing such a government motion are  
 21 § 5K1.1; (2) 18 U.S.C. § 3553(e); and (3) Fed R. Crim. P. 35(b).” *Id.* n.3.

22 Ultimately, the Commission decided to impose a “single limitation applicable to  
 23 both departures and variances” in order to “avoid unwarranted sentencing disparities” and  
 24 “undue complexity and litigation.” *Hogan*, 722 F.3d at 61. This decision limits the number  
 25 of defendants who will be able to obtain relief under § 3582(c)(2) in light of the guideline  
 26 amendments. The First Circuit has commented that it is “troubled by the extent to which  
 27 the amended policy statement and Application Notes severely limit the number of  
 28 defendants . . . who will be able to obtain relief” but recognized that “in these instances the

1 district court's hands [are] tied.” *Id.* at 63.

2 The present case involved the importation of approximately 3.42 kilograms of  
3 heroin. Under the guidelines in effect at the time of sentencing, the base offense level was  
4 level 34. The Court reduced the guidelines by 12 levels: 3 levels based upon mitigating  
5 role (§ 2D1.1(a)(5)); 2 levels for minor role (§ 3B1.2(b)); 3 levels for acceptance of  
6 responsibility (§ 3E1.1(a) & (b)); and 4 levels for “fast-track” resolution (§ 5K3.1). The  
7 Court found that the adjusted offense level was 22 and the applicable guideline range was  
8 41 to 51 months.

9 Applying the amended base offense level provided by Amendment 782, the base  
10 offense level is 32. Leaving all other guideline application decisions unaffected and  
11 removing departures and variances results in a reduction of 7 levels: 2 levels based upon  
12 mitigating role (§ 2D1.1(a)(5)); 2 levels for minor role (§ 3B1.2(b)); and 3 levels for  
13 acceptance of responsibility (§ 3E1.1(a) & (b)). The adjusted offense level is 25, the  
14 Criminal History Category is I and the applicable guideline range is 57 to 71 months.

15 In the instant case, Defendant received a below-guideline sentence based on “fast-  
16 track,” not substantial assistance to the government. To obtain relief under § 3582(c), the  
17 guideline amendments at issue must “lower[]” a defendant's applicable guideline range.  
18 U.S.S.G. § 1B1.10(a)(2)(B) (“A reduction in [a] defendant's term of imprisonment is not  
19 consistent with this policy statement and therefore is not authorized under 18 U.S.C. §  
20 3582(c)(2) if . . . [the amendment] does not have the effect of lowering the defendant's  
21 applicable guideline range”). Here, they do not. Defendant’s amended guideline range is  
22 57 to 71 months and he received a below-guideline sentence of 43 months. Since the lower  
23 limit of the amended guideline range is higher than the original sentence, Defendant is  
24 ineligible for modification of his sentence.

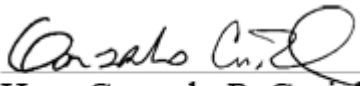
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1 Accordingly, the Court **DENIES** Defendant's motion for a sentence reduction under  
2 18 U.S.C. § 3582(c)(2).

3 Dated: October 29, 2015

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5 Hon. Gonzalo P. Curiel  
6 United States District Judge  
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